Annual Financial Statements

For the Year Ended June 30, 2015

Town of Medway, Massachusetts

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INDEPENDENT AUDITORS' REPORT

10 New England Business Center Dr. • Suite 107 Andover, MA 01810 (978)749-0005 melansonheath.com

To the Board of Selectmen Town of Medway, Massachusetts Additional Offices: Nashua, NH Manchester, NH Greenfield, MA Ellsworth, ME

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Medway, Massachusetts, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the Table of Contents.

Management's Responsibility for the Financial Statements

The Town's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that

are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Medway, Massachusetts, as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budget-ary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis, the Schedule of Funding Progress. the Schedule of Proportionate Share of Net Pension Liability, and the Schedule of Contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2015 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws,

regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

December 23, 2015

Melanson Heath

MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Medway, Massachusetts, we offer readers this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2015.

A. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

<u>Government-wide financial statements</u>. The government-wide financial statements are designed to provide readers with a broad overview of our finances in a manner similar to a private-sector business.

The Statement of Net Position presents information on all assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, public safety, education, public works, health and human services, and culture and recreation. The business-type activities include water, ambulance service, sewer, and solid waste collection activities.

<u>Fund financial statements</u>. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

An annual appropriated budget is adopted for the general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

Proprietary funds. Proprietary funds are maintained as follows:

Enterprise funds are used to report the same functions presented as businesstype activities in the government-wide financial statements. Specifically, enterprise funds are used to account for water, ambulance, sewer, and solid waste collection operations.

Proprietary funds provide the same type of information as the business-type activities reported in the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water, ambulance, sewer and solid waste funds, which are considered to be major funds.

<u>Fiduciary funds</u>. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Notes to financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

<u>Other information</u>. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary infor-

mation which is required to be disclosed by accounting principles generally accepted in the United States of America.

B. FINANCIAL HIGHLIGHTS

- As of the close of the current fiscal year, the total of assets exceeded liabilities by \$98,005,750 (i.e., net position), a change of \$(1,704,671) in comparison to the prior year.
- As of the close of the current fiscal year, governmental funds reported combined ending fund balances of \$19,505,156, a change of \$(911,433) in comparison to the prior year.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$6,607,163, a change of \$869,466 in comparison to the prior year.
- Total long-term debt (i.e., bonds payable) at the close of the current fiscal year was \$40,847,023, a change of \$3,269,458 in comparison to the prior year.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a summary of condensed government-wide financial data for the current and prior fiscal years.

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		Governmental Activities				Business-Type <u>Activities</u>				<u>Total</u>				
		<u>2015</u>		<u>2014</u>		<u>2015</u>		<u>2014</u>	<u>2015</u>			<u>2014</u>		
Current and other assets Capital assets	\$	27,707 115,150	\$	27,348 111,072	\$	7,786 35,690	\$	7,478 34,910	\$	35,493 150,840	\$	34,826 145,982		
Total assets		142,857		138,420		43,476		42,388		186,333		180,808		
Long-term liabilities outstanding Other liabilities	_	65,489 8,845	_	44,525 8,199	•	10,423 3,571		8,591 3,382	· -	75,912 12,416	-	53,116 11,581		
Total liabilities		74,334		52,724		13,994		11,973		88,328		64,697		
Net position: Net investment in capital assets Restricted Unrestricted	_	84,625 8,602 (24,704)	_	82,972 7,922 (5,198)		25,435 - 4,047		26,119 - 4,296	. <u>-</u>	110,060 8,602 (20,657)	<u>.</u>	109,091 7,922 (902)		
Total net position	\$_	68,523	\$_	85,696	\$	29,482	\$	30,415	\$	98,005	\$	116,111		

CHANGES IN NET ASSETS

					Busine <u>Act</u>		<u>Total</u>			<u>l</u>	
		<u>2015</u>		<u>2014</u>		<u>2015</u>	<u>2014</u>		<u>2015</u>		<u>2014</u>
Revenues:											
Program revenues:											
Charges for services	\$	2,869	\$	2,768	\$	5,130	\$ 5,126	\$	7,999	\$	7,894
Operating grants and											
contributions		16,266		19,230		-	-		16,266		19,230
Capital grants and											
contributions		262		523		-	-		262		523
General revenues:											
Property taxes		31,524		31,350		-	-		31,524		31,350
Excises		1,915		1,612		-	-		1,915		1,612
Penalties and interest on											
taxes		267		146		-	-		267		146
Grants and contributions											
not restricted to specific		4 400		4 4 40					4 400		4.440
programs		1,183		1,143		-	-		1,183		1,143
Investment income		90		83		10	22		100		105
Other	-	401	-	155		41	5	-	442		160
Total revenues		54,777		57,010		5,181	5,153		59,958		62,163
Expenses:											
General government		2,925		3,203		-	-		2,925		3,203
Public safety		3,506		3,664		-	-		3,506		3,664
Education		32,682		39,238		-	-		32,682		39,238
Public works		2,992		2,726		-	-		2,992		2,726
Human services		519		504		-	-		519		504
Culture and recreation		5,055		1,005		-	-		5,055		1,005
Employee benefits		6,840		6,005		-	-		6,840		6,005
Interest on long-term debt		877		956		-	-		877		956
Intergovernmental		705		728		-	-		705		728
Water		-		-		2,153	1,963		2,153		1,963
Ambulance		-		-		591	670		591		670
Sewer operations		-		-		1,386	1,175		1,386		1,175
Solid waste	_		_			1,258	1,330	-	1,258		1,330
Total expenses	_	56,101	_	58,029		5,388	5,138	_	61,489		63,167
Change in net position											
before transfers		(1,324)		(1,019)		(207)	15		(1,531)		(1,004)
Transfers in (out)	_	71	_	234		(246)	(249)	_	(175)		(15)
Change in net position		(1,253)		(785)		(453)	(234)		(1,706)		(1,019)
Net position - beginning of year,											
as restated		69,776	_	86,481		29,935	30,649	_	99,711		117,130
Net position - end of year	\$_	68,523	\$_	85,696	\$	29,482	\$ 30,415	\$_	98,005	\$	116,111

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, total net position was \$98,005,750, a change of \$(1,704,671) from the prior year.

The largest portion of net position \$110,059,623 reflects our investment in capital assets (e.g., land, buildings, machinery, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of net position \$8,602,353 represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position reflects a deficit balance of \$(20,656,226) caused primarily by unfunded pension liability and post-employment benefits (see Notes 20 and 21).

Governmental activities. Governmental activities for the year resulted in a change in net position of \$(1,252,382). Key elements of this change are as follows:

General fund operations, as discussed further		
in Section D	\$	(1,091,192)
Community preservation surplus - operating results		613,391
Nonmajor funds - accrual basis		4,495,429
Depreciation expense in excess of principal debt		
service		(717,316)
Change in other post employment benefits liability		(2,934,815)
Change in net pension liability		(768,503)
Other GAAP accruals	_	(849,376)
Total	\$_	(1,252,382)

<u>Business-type activities</u>. Business-type activities for the year resulted in a change in net position of \$(452,289). Key elements of this change are as follows:

Water operations	\$ (298,058)
Ambulance operations	52,523
Sewer operations	(295,075)
Solid waste operations	88,321
Total	\$ (452,289)

D. FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements.

<u>Governmental funds</u>. The focus of governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources.

Such information is useful in assessing financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$19,505,156, a change of \$(911,433) in comparison to the prior year. Key elements of this change are as follows:

General fund operating results	\$ (1,091,192)
Community preservation	613,391
Nonmajor funds	(433,632)
Total	\$ (911,433)

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$6,607,163 while total fund balance was \$10,728,059. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. Refer to the table below.

				% of
				Total General
General Fund	<u>6/30/15</u>	<u>6/30/14</u>	<u>Change</u>	Fund Expenditures
Unassigned fund balance	\$ 6,607,163	\$ 5,737,697	\$ 869,466	14.3%
Total fund balance	\$ 10,728,059	\$ 11,819,251	\$ (1,091,192)	23.3%

The total fund balance of the general fund changed by \$(1,091,192) during the current fiscal year. Key factors in this change are as follows:

Excess revenues over budget	\$	1,053,711
Budgetary appropriation surplus		1,050,730
Shortfall of tax collections over budget		(163,509)
Shortfall of current year encumbered appropriations		
to be spent in the subsequent year over prior year		
encumbrances spent in the current year		(582,106)
Change in stabilization/fiscal stability		(233,529)
Use of free cash		(2,226,489)
Other timing issue	_	10,000
Total	\$_	(1,091,192)

Included in the total general fund balance are the Town's stabilization and fiscal stability accounts with the following balances:

		<u>6/30/15</u>		6/30/14	<u>Change</u>
General trust stabilization	\$	1,925,866	\$	1,921,806	\$ 4,060
General operating stabilization		683,407		546,375	137,032
Stabilization storm reserve		212,389		211,646	743
Stabilization health insurance		52,699		52,515	184
Stabilization ESCO		125,298		173,341	(48,043)
Stabilization OPEB		-		100,601	(100,601)
Stabilization capital improvements		340,905		589,591	(248,686)
Stabilization DPS facility		2,168		-	2,168
Fiscal stability	_	804,159	_	784,545	 19,614
Total	\$_	4,146,891	\$_	4,380,420	\$ (233,529)

<u>Proprietary funds</u>. Proprietary funds provide the same type of information found in the business-type activities reported in the government-wide financial statements, but in more detail.

Unrestricted net position of the enterprise funds at the end of the year amounted to \$4,047,714, a change of \$(248,572) in comparison to the prior year.

Other factors concerning the finances of proprietary funds have already been addressed in the entity-wide discussion of business-type activities.

E. GENERAL FUND BUDGETARY HIGHLIGHTS

There were no differences between the original budget and final amended budget.

F. CAPITAL ASSET AND DEBT ADMINISTRATION

<u>Capital assets</u>. Total investment in capital assets for governmental and business-type activities at year-end amounted to \$150,840,419 (net of accumulated depreciation), a change of \$4,857,964 from the prior year. This investment in capital assets includes land, buildings and system, improvements, and machinery and equipment.

Major capital asset events during the current fiscal year included the following:

- \$3,398,681 New high school north/south fields
- \$1,097,491 DPW roads and sidewalks
- \$1,061,860 Village Street water mains

Additional information on capital assets can be found in the Notes to the Financial Statements.

<u>Long-term debt</u>. At the end of the current fiscal year, total bonded debt outstanding was \$40,847,023, all of which was backed by the full faith and credit of the government.

Additional information on long-term debt can be found in the Notes to the Financial Statements.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Town of Medway, MA's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Office of Town Accountant

Town of Medway, Massachusetts

155 Village Street

Medway, Massachusetts 02053

STATEMENT OF NET POSITION

JUNE 30, 2015

		Governmental Activities	E	Business-Type Activities		<u>Total</u>
ASSETS						
Current: Cash and short-term investments	\$	24,629,015	\$	3,968,805	\$	28,597,820
Receivables, net of allowance for uncollectibles:	φ	24,029,013	φ	3,900,003	φ	20,397,020
Property taxes		726,049		-		726,049
Excises		123,464		_		123,464
User fees		-		1,289,219		1,289,219
Departmental and other		266,458		-		266,458
Intergovernmental		104,385		2,507,954		2,612,339
Noncurrent:						
Receivables, net of allowance for uncollectibles:						
Property taxes		1,168,106		-		1,168,106
Capital Assets:						
Land and construction in progress		45,931,201		2,767,950		48,699,151
Other capital assets, net of accumulated depreciation		69,219,279		32,921,989		102,141,268
DEFERRED OUTFLOWS OF RESOURCES	-	689,188	-	20,803	-	709,991
TOTAL ASSETS AND DEFERRED						
OUTFLOWS OF RESOURCES		142,857,145		43,476,720		186,333,865
LIABILITIES						
Current:						
Warrants payable		749,527		285,452		1,034,979
Accrued liabilities		3,853,517		159,634		4,013,151
Notes payable		200,000		2,222,600		2,422,600
Tax refunds payable		865,976		-		865,976
Other current liabilities		248,472		22,731		271,203
Current portion of long-term liabilities:						
Bonds payable		2,853,044		878,121		3,731,165
Capital lease		25,726		-		25,726
Compensated absence		47,720		3,675		51,395
Noncurrent:		07.040.477		0.000.004		07.445.050
Bonds payable, net of current portion		27,849,477		9,266,381		37,115,858
Capital lease, net of current portion Compensated absence, net of current portion		53,988		33,063		53,988 462,547
Accrued other post-employment benefits		429,484 20,467,664		618,712		21,086,376
Net pension liability		16,689,392		503,759		17,193,151
TOTAL LIABILITIES	•	74,333,987	-	13,994,128	•	88,328,115
NET POSITION						
Net investment in capital assets		84,624,745		25,434,878		110,059,623
Restricted for:		01,021,710		20, 10 1,070		110,000,020
Grants and other statutory restrictions		7,938,713		_		7,938,713
Permanent funds:		1,000,110				7,000,710
Nonexpendable		110,869		-		110,869
Expendable		552,771		-		552,771
Unrestricted		(24,703,940)		4,047,714		(20,656,226)
TOTAL NET POSITION	\$	68,523,158	\$	29,482,592	\$	98,005,750

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2015

			Program Revenues		Net (Expenses)	Revenues and Chang	ges in Net Position
	<u>Expenses</u>	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- Type <u>Activities</u>	<u>Total</u>
Governmental Activities:							
General government	\$ 2,924,959	\$ 341,125	\$ 189,142	\$ -	\$ (2,394,692)	\$ -	\$ (2,394,692)
Public safety	3,505,683	257,743	48,383	-	(3,199,557)	-	(3,199,557)
Education	32,681,666	2,120,606	15,237,984	-	(15,323,076)	-	(15,323,076)
Public works	2,991,489	10,316	228,768	262,042	(2,490,363)	-	(2,490,363)
Health and human services	518,566	60,164	99,691	-	(358,711)	-	(358,711)
Culture and recreation	5,055,260	78,899	462,421	-	(4,513,940)	-	(4,513,940)
Employee benefits	6,840,372	-	-	-	(6,840,372)	-	(6,840,372)
Interest	877,392	-	-	-	(877,392)	-	(877,392)
Intergovernmental	705,273				(705,273)		(705,273)
Total Governmental Activities	56,100,660	2,868,853	16,266,389	262,042	(36,703,376)	-	(36,703,376)
Business-Type Activities:							
Water services	2,152,615	2,024,138	-	-	-	(128,477)	(128,477)
Ambulance	591,078	544,010	-	-	-	(47,068)	(47,068)
Sewer	1,386,170	1,111,077	-	-	-	(275,093)	(275,093)
Solid waste	1,257,520	1,450,783				193,263	193,263
Total Business-Type Activities	5,387,383	5,130,008			<u> </u>	(257,375)	(257,375)
Total	\$ 61,488,043	\$ 7,998,861	\$ 16,266,389	\$ 262,042	(36,703,376)	(257,375)	(36,960,751)
		General Revenu	es and Transfers:				
		Property taxes			31,524,368	-	31,524,368
		Excises			1,915,289	-	1,915,289
		Penalties, intere	est and other taxes		266,673	-	266,673
		Grants and con	tributions not restricted	l			
		to specific pro	ograms		1,182,599	-	1,182,599
		Investment inco	ome		89,671	10,007	99,678
		Miscellaneous			401,497	41,083	442,580
		Transfers, net			70,897	(246,004)	(175,107)
		Total general rev	renues		35,450,994	(194,914)	35,256,080
		Change in N	et Position		(1,252,382)	(452,289)	(1,704,671)
		Net Position:					
		Beginning of y	ear, as restated		69,775,540	29,934,881	99,710,421
		End of year			\$ 68,523,158	\$ 29,482,592	\$ 98,005,750

TOWN OF MEDWAY, MASSACHUSETTS GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2015

ACCETO		<u>General</u>	Community Preservation	(Nonmajor Governmental <u>Funds</u>	Total Governmental <u>Funds</u>
ASSETS						
Cash and short-term investments Receivables:	\$	15,422,159	\$ 5,603,006	\$	3,603,850	\$ 24,629,015
Property taxes		2,125,506	-		-	2,125,506
Excises		220,889	-		-	220,889
Departmental and other		1,875	7,198		258,148	267,221
Intergovernmental	-	24,000			80,385	104,385
TOTAL ASSETS	\$	17,794,429	\$ 5,610,204	\$	3,942,383	\$ 27,347,016
LIABILITIES						
Warrants payable	\$	380,049	\$ 2,739	\$	366,739	\$ 749,527
Accrued liabilities		3,513,797	-		125,305	3,639,102
Notes payable		-	-		200,000	200,000
Tax refunds payable		865,976	-		-	865,976
Other liabilities	-	231,410			17,062	248,472
TOTAL LIABILITIES		4,991,232	2,739		709,106	5,703,077
DEFERRED INFLOWS OF RESOURCES		2,075,138	7,199		56,446	2,138,783
FUND BALANCES						
Nonspendable		-	-		110,869	110,869
Restricted		-	5,600,266		3,740,775	9,341,041
Committed		2,208,770	-		-	2,208,770
Assigned		1,912,126	-		-	1,912,126
Unassigned	-	6,607,163			(674,813)	5,932,350
TOTAL FUND BALANCES	-	10,728,059	5,600,266		3,176,831	19,505,156
TOTAL LIABILITIES, DEFERRED INFLOWS OF						
RESOURCES AND FUND BALANCES	\$	17,794,429	\$ 5,610,204	\$	3,942,383	\$ 27,347,016

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION

JUNE 30, 2015

Total governmental fund balances	\$	19,505,156
 Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 		115,150,480
 Revenues are reported on the accrual basis of accounting and are not deferred until collection. 		1,809,244
 In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. 		(214,415)
 Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the governmental funds. 		(51,727,103)
 Certain changes in the net pension liability, which are deferred to future reporting periods, are not reported in the governmental funds. 	_	(16,000,204)
Net position of governmental activities	\$	68,523,158

TOWN OF MEDWAY, MASSACHUSETTS GOVERNMENTAL FUNDS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2015

		<u>General</u>		Community Preservation	Nonmajor Governmental <u>Funds</u>	,	Total Governmental <u>Funds</u>
Revenues:							
Property taxes	\$	30,733,415	\$	643,931	\$ -	\$	31,377,346
Excises		1,863,482		-	-		1,863,482
Penalties, interest and other taxes		266,673		-	-		266,673
Charges for services		-		-	2,494,724		2,494,724
Intergovernmental		11,405,501		345,993	2,647,265		14,398,759
Licenses and permits		476,377		-	-		476,377
Fines and forfeitures		19,589		-	-		19,589
Investment income		76,168		10,644	2,860		89,672
Miscellaneous	-	130,705		-	538,573	-	669,278
Total Revenues		44,971,910		1,000,568	5,683,422		51,655,900
Expenditures: Current:							
General government		2,776,579		-	316,928		3,093,507
Public safety		3,428,417		-	307,354		3,735,771
Education		25,526,545		-	5,005,519		30,532,064
Public works		3,101,378		-	506,771		3,608,149
Health and human services		363,362		-	156,601		519,963
Culture and recreation		778,918		139,639	4,374,237		5,292,794
Employee benefits		6,209,785		-	-		6,209,785
Debt service		3,219,742		208,238	10,494		3,438,474
Intergovernmental	_	705,273	-	-	-	_	705,273
Total Expenditures		46,109,999		347,877	10,677,904	-	57,135,780
Excess (deficiency) of revenues							
over expenditures		(1,138,089)		652,691	(4,994,482)		(5,479,880)
Other Financing Sources (Uses):							
Bond proceeds		-		-	4,497,550		4,497,550
Transfers in		584,297		-	63,300		647,597
Transfers out	-	(537,400)	-	(39,300)		-	(576,700)
Total Other Financing Sources (Uses)	-	46,897		(39,300)	4,560,850	-	4,568,447
Excess (deficiency) of revenues and other							
sources over expenditures and other uses		(1,091,192)		613,391	(433,632)		(911,433)
Fund Equity, at Beginning of Year		11,819,251	-	4,986,875	3,610,463	-	20,416,589
Fund Equity, at End of Year	\$	10,728,059	\$	5,600,266	\$ 3,176,831	\$	19,505,156

RECONCILIATION OF THE STATEMENT OF REVENUES EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED JUNE 30, 2015

Net changes in fund balances - total governmental funds	\$	(911,433)
 Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense: 		
Capital outlay purchases		7,380,511
Depreciation		(3,287,810)
Loss on disposition of assets		(14,350)
 Revenues in the Statement of Activities that do not provide current financial resources are fully deferred in the Statement of Revenues, Expenditures and Changes in Fund Balances. Therefore, the recognition of revenue for various types of accounts receivable (i.e., real estate and personal property, motor vehicle excise, etc.) differ between the two statements. This amount represents the net change in deferred revenue. 		204,100
 The issuance of long-term debt (e.g., bonds and leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the financial resources of governmental funds. Neither transaction, however, has any effect on net position: 		
Repayments of debt		2,570,494
Issuance of new debt		(4,497,550)
Repayment of capital lease		24,917
 In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due. 		(16,000)
 Some expenses reported in the Statement of Activities, such as compensated absences and other post-employment benefits, do not require the use of current financial resources and therefore, are not reported as expenditures in the governmental funds. 		(2,625,946)
 Certain changes in the net pension liability, which are deferred to future reporting periods, are not reported in the governmental funds. 	_	(79,315)
Change in net position of governmental activities	\$_	(1,252,382)

GENERAL FUND

STATEMENT OF REVENUES AND OTHER SOURCES, AND EXPENDITURES AND OTHER USES - BUDGET AND ACTUAL

FOR THE YEAR ENDED JUNE 30, 2015

	Budgete	ed Amounts		Variance with Final Budget
	Original	Final	Actual	Positive
	<u>Budget</u>	<u>Budget</u>	<u>Amounts</u>	(Negative)
Revenues and Other Sources:				
Taxes	\$ 30,896,924	\$ 30,896,924	\$ 30,896,924	\$ -
Excises	1,474,444	1,474,444	1,863,482	389,038
Penalties, interest and other taxes	109,000	109,000	266,673	157,673
Intergovernmental	11,306,030	11,306,030	11,405,501	99,471
Licenses and permits	290,000	290,000	476,377	186,377
Fines and forfeits	15,000	15,000	19,589	4,589
Investment income	43,000	43,000	66,314	23,314
Miscellaneous	13,000	13,000	130,705	117,705
Transfer in	628,786	628,786	704,330	75,544
Use of free cash	2,226,489	2,226,489	2,226,489	
Total Revenues and Other Sources	47,002,673	47,002,673	48,056,384	1,053,711
Expenditures and Other Uses:				
General government	3,074,762	3,074,762	2,875,926	198,836
Public safety	3,433,508	3,433,508	3,339,779	93,729
Education	25,480,634	25,480,634	25,470,578	10,056
Public works	2,636,762	2,636,762	2,583,320	53,442
Health and human services	374,036	374,036	357,576	16,460
Culture and recreation	777,694	777,694	767,806	9,888
Debt service	3,454,101	3,454,101	3,263,797	190,304
Intergovernmental	701,122	701,122	705,273	(4,151)
Employee benefits	6,690,059	6,690,059	6,207,893	482,166
Transfers out	369,995	369,995	369,995	-
Tax title	10,000	10,000	10,000	
Total Expenditures and Other Uses	47,002,673	47,002,673	45,951,943	1,050,730
Excess (deficiency) of revenues and other sources over expenditures and other uses	\$ -	\$ -	\$ 2,104,441	\$ 2,104,441

PROPRIETARY FUNDS

STATEMENT OF NET POSITION

JUNE 30, 2015

Business-Type Activities Enterprise Fund

			Litterprise i unu		
	Water Fund	Ambulance Fund	Sewer Fund	Solid Waste Fund	Total
ASSETS					
Current: Cash and short-term investments User fees, net of allowance for uncollectibles Intergovernmental	\$ 1,184,994 233,058 2,507,954	\$ 354,499 66,321	\$ 1,229,917 770,771	\$ 1,199,395 219,069	\$ 3,968,805 1,289,219 2,507,954
Total current assets	3,926,006	420,820	2,000,688	1,418,464	7,765,978
Noncurrent: Capital assets Land and construction in progress Other capital assets,	2,512,983	-	254,967	-	2,767,950
net of accumulated depreciation	20,435,664	200,112	12,286,213		32,921,989
Total noncurrent assets	22,948,647	200,112	12,541,180		35,689,939
DEFERRED OUTFLOWS OF RESOURCES	7,384	4,260	3,550	5,609	20,803
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	26,882,037	625,192	14,545,418	1,424,073	43,476,720
LIABILITIES					
Current: Warrants payable Accrued liabilities Notes payable Other liabilities Current portion of long-term liabilities: Bonds payable Compensated absences	212,162 93,298 2,222,600 17,323 652,121 2,851	8,228 23,870 - - 30,000 350	56,482 29,492 - 5,408 196,000	8,580 12,974 - - - 474	285,452 159,634 2,222,600 22,731 878,121 3,675
Total current liabilities	3,200,355	62,448	287,382	22,028	3,572,213
Noncurrent: Bonds payable, net of current portion Compensated absences, net of current portion Accrued other post-employment benefits Net pension liability Total noncurrent liabilities	6,895,381 25,655 220,122 178,809 7,319,967	90,000 3,145 126,533 103,159 322,837	2,281,000 - 104,513 85,966 2,471,479	4,263 167,544 135,825 307,632	9,266,381 33,063 618,712 503,759 10,421,915
TOTAL LIABILITIES	10,520,322	385,285	2,758,861	329,660	13,994,128
NET POSITION					
Net investment in capital assets Unrestricted	14,916,032 1,445,683	80,112 159,795	10,438,734 1,347,823	1,094,413	25,434,878 4,047,714
TOTAL NET POSITION	\$ 16,361,715	\$ 239,907	\$ 11,786,557	\$ 1,094,413	\$ 29,482,592

TOWN OF MEDWAY, MASSACHUSETTS PROPRIETARY FUNDS

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION FOR THE YEAR ENDED JUNE 30, 2015

Business-Type Activities Enterprise Fund

	Enterprise Fund									
		Water <u>Fund</u>		Ambulance <u>Fund</u>		Sewer <u>Fund</u>		Solid Waste Fund		<u>Total</u>
Operating Revenues: Charges for services Other	\$	2,024,138 40,726	\$	544,010 -	\$	1,111,077 34	\$	1,450,783 323	\$	5,130,008 41,083
Total Operating Revenues		2,064,864		544,010		1,111,111		1,451,106		5,171,091
Operating Expenses: Operating expenses Depreciation		1,224,831 722,935		553,906 32,072		957,546 352,115		1,257,520 -		3,993,803 1,107,122
Total Operating Expenses		1,947,766		585,978	_	1,309,661		1,257,520		5,100,925
Operating Income (Loss)		117,098		(41,968)		(198,550)		193,586		70,166
Nonoperating Revenues (Expenses): Investment income Interest expense		- (204,849)		- (5,100)		10,007 (76,509)		-		10,007 (286,458)
Total Nonoperating Revenues (Expenses), Net		(204,849)		(5,100)	_	(66,502)			_	(276,451)
Income (Loss) Before Transfers		(87,751)	-	(47,068)	-	(265,052)		193,586		(206,285)
Transfers: Transfers in Transfers out		- (210,307)		176,381 (76,790)	-	44,055 (74,078)		- (105,265)		220,436 (466,440)
Change in Net Position		(298,058)		52,523		(295,075)		88,321		(452,289)
Net Position at Beginning of Year, as restated		16,659,773		187,384		12,081,632		1,006,092		29,934,881
Net Position at End of Year	\$	16,361,715	\$	239,907	\$	11,786,557	\$	1,094,413	\$	29,482,592

TOWN OF MEDWAY, MASSACHUSETTS PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2015

Business-Type Activities

					Er	nterprise Fund	S		
Cash Flows From Operating Activities:		Water <u>Fund</u>	A	Ambulance <u>Fund</u>		Sewer <u>Fund</u>		Solid Waste <u>Fund</u>	<u>Total</u>
Receipts from customers and users Payments to vendors and employees	\$	1,522,290 (994,135)	\$	556,773 (555,450)	\$	1,189,636 (910,781)	\$	1,463,824 (1,242,664)	\$ 4,732,523 (3,703,030)
Net Cash Provided By Operating Activities		528,155		1,323		278,855		221,160	1,029,493
Cash Flows From Noncapital Financing Activities:									
Transfers in Transfers out	_	(210,307)		176,381 (76,790)		44,055 (74,078)	-	- (105,265)	220,436 (466,440)
Net Cash Provided By (Used For) Noncapital Financing Activities		(210,307)		99,591		(30,023)		(105,265)	(246,004)
Cash Flows From Capital and Related Financing Activities:									
Acquisition and construction of capital assets Principal payments on bonds and notes Proceeds of notes payable Interest expense	_	(1,828,899) (38,502) 1,242,502 (204,849)		(30,000) - (5,100)	•	(57,837) (75,000) 130,000 (76,608)	_	- - -	(1,886,736) (143,502) 1,372,502 (286,557)
Net Cash (Used For) Capital and Related Financing Activities		(829,748)		(35,100)		(79,445)		-	(944,293)
Cash Flows From Investing Activities: Investment income	_					10,008	_		10,008
Net Cash Provided By Investing Activities	_					10,008	_	-	10,008
Net Change in Cash and Short-Term Investments		(511,900)		65,814		179,395		115,895	(150,796)
Cash and Short-Term Investments, Beginning of Year	_	1,696,894		288,685		1,050,522	_	1,083,500	4,119,601
Cash and Short-Term Investments, End of Year	\$_	1,184,994	\$	354,499	\$	1,229,917	\$	1,199,395	\$ 3,968,805
Reconciliation of Operating Income to Net Cash Provided By (Used For) Operating Activities: Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	\$	117,098	\$	(41,968)	\$	(198,550)	\$	193,586	\$ 70,166
Depreciation Changes in assets and liabilities:		722,935		32,072		352,115		-	1,107,122
Receivables		48,278		12,763		78,527		12,718	152,286
Due from other governments Other assets		(590,852) (7,384)		- (4,260)		(3,550)		- (5,609)	(590,852) (20,803)
Warrants and accounts payable		172,872		(27,493)		28,043		(9,598)	163,824
Other liabilities		47,039		16,975		14,984		24,561	103,559
Accrued liabilities Net pension liability		9,935 8,234		8,484 4,750		3,327 3,959		(752) 6,254	20,994 23,197
Net Cash Provided By Operating Activities	\$	528,155	\$		\$	278,855	\$	221,160	\$ 1,029,493

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET POSITION

JUNE 30, 2015

<u>ASSETS</u>	Private Purpose Trust <u>Funds</u>	Other Post-Employment Benefits Trust <u>Fund</u>	Agency <u>Funds</u>
Cash and short-term investments Receivable Other Assets	\$ 918,469 - -	\$ 250,887 - -	\$ 556,728 33,258 20,000
Total Assets	918,469	250,887	609,986
LIABILITIES AND NET POSITION			
Accounts payable	2,158	-	33,785
Escrow deposits Other liabilities	-	<u> </u>	545,489 30,712
Total Liabilities	2,158		609,986
NET POSITION			
Total net position held in trust	\$ <u>916,311</u>	\$ 250,887	\$

FIDUCIARY FUNDS

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

FOR THE YEAR ENDED JUNE 30, 2015

		Other
	Private	Post-Employment
	Purpose	Benefits Trust
	Trust Funds	<u>Fund</u>
Additions:		
Investment income	\$ 5,310	\$ 236
Miscellaneous	69,375	-
Transfers in		250,651
Total additions	74,685	250,887
Deductions:		
Education	62,239	
Total deductions	62,239	
Net increase	12,446	250,887
Net position:		
Beginning of year	903,865	
End of year	\$ <u>916,311</u>	\$250,887_

Notes to Financial Statements

1. Summary of Significant Accounting Policies

The accounting policies of the Town of Medway, MA (the Town) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. The following is a summary of the more significant policies:

A. Reporting Entity

The Town is a municipal corporation governed by an elected Board of Selectman. As required by generally accepted accounting principles, these financial statements present the government and applicable component units for which the government is considered to be financially accountable. In fiscal year 2015, it was determined that no entities met the required GASB 14 (as amended) criteria of component units.

B. Government-wide and Fund Financial Statements

Government-wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. <u>Measurement Focus</u>, <u>Basis of Accounting</u>, <u>and Financial Statement</u> Presentation

Government-wide Financial Statements

The government-wide financial statements are reported using the *eco-nomic resources measurement focus* and the *accrual basis of accounting*, as is the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes and excises.

Fund Financial Statements

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers property tax revenues to be available if they are collected within 60 days of the end of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The Town reports the following major governmental funds:

- The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.
- The community preservation fund accounts for funds used for the acquisition, creation, and preservation of open space, historic resources, and community housing.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The government reports the following major proprietary funds:

- Water operations
- Ambulance services
- Sewer operations
- Solid waste collection fund

The *private-purpose trust fund* is used to account for trust arrangements, other than those properly reported in the pension trust fund or permanent fund, under which principal and investment income exclusively benefit individuals, private organizations, or other governments.

The agency funds account for fiduciary assets held by the Town in a custodial capacity as an agent on behalf of others. Agency funds report only assets and liabilities, and therefore, have no measurement focus.

The other post-employment benefits trust fund is used to account for assets that are dedicated to providing benefits to retirees. These funds reduce the unfunded actuarial liability of healthcare and other post-employment benefits. Contributions to this fund are irrevocable.

D. Cash and Short-Term Investments

Cash balances from all funds, except those required to be segregated by law, are combined to form a consolidation of cash. Cash balances are invested to the extent available, and interest earnings are recognized in the general fund. Certain special revenue, proprietary, and fiduciary funds segregate cash, and investment earnings become a part of those funds.

Deposits with financial institutions consist primarily of demand deposits, certificates of deposits, and savings accounts. A cash and investment pool is maintained that is available for use by all funds. Each fund's portion of this pool is reflected on the combined financial statements under the caption "cash and short-term investments". The interest earnings attributable to each fund type are included under investment income.

For purpose of the statement of cash flows, the proprietary funds consider investments with original maturities of three months or less to be short-term investments.

E. Property Tax Limitations

Legislation known as "Proposition 2½" has limited the amount of revenue that can be derived from property taxes. The prior fiscal year's tax levy limit is used as a base and cannot increase by more than 2.5 percent (excluding new growth), unless an override is voted. The actual fiscal year 2015 tax levy reflected an excess capacity of \$789,354.

F. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$10,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40
Building improvements	20
Roads and improvements	20
Infrastructure	30-75
Vehicles	5
Office equipment	5
Computer equipment	5

G. Compensated Absences

It is the Town's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All vested sick and vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

H. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt, and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position.

I. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

<u>Fund Balance</u> - Generally, fund balance represents the difference between the current assets and current liabilities. The Town reserves those portions of fund balance that are legally segregated for a specific future use or which do not represent available, spendable resources and therefore, are not available for appropriation or expenditure. Unassigned fund balance indicates that portion of fund balance that is available for appropriation in future periods.

The Town's fund balance classification policies and procedures are as follows:

- Nonspendable funds are either unspendable in the current form (i.e., inventory or prepaid items) or can never be spent (i.e., perpetual care).
- 2) Restricted funds are used solely for the purpose in which the fund was established. In the case of special revenue funds, these funds are created by statute or otherwise have external constraints on how the funds can be expended.
- 3) <u>Committed funds</u> are reported and expended as a result of motions passed by the highest decision making authority in the government (i.e., Town Meeting).
- 4) Assigned funds are used for specific purposes as established by management. These funds, which include encumbrances, have been assigned for specific goods and services ordered but not yet paid for. This account also includes fund balance (free cash) voted to be used in the subsequent fiscal year.
- 5) <u>Unassigned funds</u> are available to be spent in future periods.

When an expenditure is incurred that would qualify for payment from multiple fund balance types, the Town uses the following order to liquidate liabilities: restricted, committed, assigned, and unassigned. <u>Net Position</u> - Net position represents the difference between assets/ deferred outflows and liabilities/deferred inflows. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Town or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The remaining net position is reported as unrestricted.

J. Use of Estimates

The preparation of basic financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. Stewardship, Compliance, and Accountability

A. Budgetary Information

At the annual town meeting, the Finance Committee presents an operating and capital budget for the proposed expenditures of the fiscal year commencing the following July 1. The budget, as enacted by town meeting, establishes the legal level of control and specifies that certain appropriations are to be funded by particular revenues. The original budget is amended during the fiscal year at special town meetings as required by changing conditions. In cases of extraordinary or unforeseen expenses, the Finance Committee is empowered to transfer funds from the Reserve Fund (a contingency appropriation) to a departmental appropriation. "Extraordinary" includes expenses which are not in the usual line, or are great or exceptional. "Unforeseen" includes expenses which are not foreseen as of the time of the annual meeting when appropriations are voted.

Departments are limited to the line items as voted. Certain items may exceed the line item budget as approved if it is for an emergency and for the safety of the general public. These items are limited by the Massachusetts General Laws and must be raised in the next year's tax rate.

Formal budgetary integration is employed as a management control device during the year for the General Fund and Proprietary Funds. Effective budgetary control is achieved for all other funds through provisions of the Massachusetts General Laws.

At year-end, appropriation balances lapse, except for certain unexpended capital items and encumbrances which will be honored during the subsequent year.

B. Budgetary Basis

The general fund final appropriation appearing on the "Budget and Actual" page of the fund financial statements represents the final amended budget after all reserve fund transfers and supplemental appropriations.

C. <u>Budget/GAAP Reconciliation</u>

The budgetary data for the general and proprietary funds is based upon accounting principles that differ from generally accepted accounting principles (GAAP). Therefore, in addition to the GAAP basis financial statements, the results of operations of the general fund are presented in accordance with budgetary accounting principles to provide a meaningful comparison to budgetary data.

The following is a summary of adjustments made to the actual revenues and other sources, and expenditures and other uses, to conform to the budgetary basis of accounting.

		Revenues and Other		Expenditures and Other
General Fund	Fir	nancing Sources	<u>F</u>	inancing Uses
Revenues/Expenditures (GAAP basis)	\$ 44,971,910 \$			46,109,999
Other financing sources/uses (GAAP basis)	_	584,297	_	537,400
Subtotal (GAAP Basis)		45,556,207		46,647,399
Adjust tax revenue to accrual basis		163,509		-
Reverse beginning of year appropriation carryforwards from expenditures		-		(1,384,293)
Add end-of-year appropriation carryforwards from expenditures		-		802,187
To record use of free cash		2,226,489		-
To remove stabilization fund		110,179		(123,350)
Other timing issue	_	-	_	10,000
Budgetary basis	\$_	48,056,384	\$_	45,951,943

D. <u>Deficit Fund Equity</u>

The following funds had deficits as of June 30, 2015:

Chapter 90	\$	(366,191)
McGovern windows		(130,518)
Rt 109 earmark		(60,565)
94-142		(33,099)
State 911 support incentive grant		(30,033)
Brentwood drainage		(25,059)
MADEP water audit		(10,763)
Title I		(7,701)
Insurance		(4,255)
SPED program improvement		(4,068)
Title II Teacher Quality		(1,300)
COA transportation revolving		(1,054)
Zoning review fees	_	(207)
	\$	(674,813)

The Town's special revenue and capital project funds reflect various individual deficit fund balance accounts which will be funded by future departmental revenues, bond proceeds, and transfers from other funds.

3. Cash and Short-Term Investments

The custodial credit risk for investments is the risk that, in the event of a failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned. Massachusetts General Law Chapter 44, Section 55, limits the Town's deposits "in a bank or trust company or banking company to an amount not exceeding sixty percent of the capital and surplus of such bank or trust company or banking company, unless satisfactory security is given to it by such bank or trust company or banking company for such excess." The Town does not have a deposit policy for custodial credit risk.

The Town did not have any bank balances that were exposed to custodial credit risk as uninsured, uncollateralized, and collateral held by pledging bank's trust department not in the Town's name.

4. Taxes Receivable

Real estate and personal property taxes are levied and based on values assessed on January 1 of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on a quarterly basis and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year they relate to.

Fourteen days after the due date for the final tax bill for real estate taxes, a demand notice may be sent to the delinquent taxpayer. Fourteen days after the demand notice has been sent, the tax collector may proceed to file a lien against the delinquent taxpayers' property. The Town has an ultimate right to foreclose on property for unpaid taxes. Personal property taxes cannot be secured through the lien process.

Taxes receivable at June 30, 2015 consist of the following (in thousands):

Real Estate		
2015	\$ 293	
2014	43	
2013	21	
2012	1	
Prior	(10)	
		348
Personal Property		
2015	387	
2014	2	
2013	1	
2012	2	
2011	2	
Prior	9	
		403
Tax Liens		1,298
Deferred Taxes		76
Total		\$ 2,125

5. Allowance for Doubtful Accounts

The receivables reported in the accompanying entity-wide financial statements reflect the following estimated allowances for doubtful accounts (in thousands):

	<u>Governmental</u>	Business-Type
Property taxes	\$ 231	\$ -
Excises	\$ 97	\$ -
Utilities	\$ -	\$ 307
Other	\$ -	\$ 13

6. <u>Intergovernmental Receivables</u>

This balance represents reimbursements requested from Federal and State agencies for expenditures incurred in fiscal 2015.

7. <u>Interfund Fund Transfers</u>

Transfers between Governmental and Business-Type Activities do not offset by \$(175,107). This is due to transfers between the Agency and Other Post-Employment Benefits Trust funds and Governmental funds.

8. Capital Assets

Capital asset activity for the year ended June 30, 2015 was as follows (in thousands):

Governmental Activities:	ſ	Beginning <u>Balance</u>	<u>I</u>	ncreases	De	ecreases	<u> </u>	Ending <u>Balance</u>
Capital assets, being depreciated:								
Buildings and improvements	\$	84,675	\$	4,493	\$	-	\$	89,168
Machinery, equipment, and furnishings Infrastructure	_	10,359 28,967		812 1,512		(49) -		11,122 30,479
Total capital assets, being depreciated		124,001		6,817		(49)		130,769
Less accumulated depreciation for:								
Buildings and improvements		(29,040)		(2,005)		-		(31,045)
Machinery, equipment, and furnishings		(7,443)		(592)		35		(8,000)
Infrastructure	_	(21,815)		(690)				(22,505)
Total accumulated depreciation	-	(58,298)		(3,287)		35		(61,550)
Total capital assets, being depreciated, net		65,703		3,530		(14)		69,219
Capital assets, not being depreciated:								
Land		21,228		-		-		21,228
Construction in progress	_	24,141		562		-		24,703
Total capital assets, not being depreciated	-	45,369		562		-		45,931
Governmental activities capital assets, net	\$	111,072	\$	4,092	\$	(14)	\$	115,150

	I	Beginning						Ending
		<u>Balance</u>	<u> </u>	<u>ncreases</u>	De	ecrease	<u>S</u>	<u>Balance</u>
Business-Type Activities:								
Capital assets, being depreciated:								
Buildings and improvements	\$	14	\$	-	\$	-	\$	• •
Machinery, equipment, and furnishings		2,227		157		-		2,384
Infrastructure		54,617				-		54,617
Total capital assets, being depreciated		56,858		157		-		57,015
Less accumulated depreciation for:								
Buildings and improvements		(14)		-		-		(14)
Machinery, equipment, and furnishings		(982)		(131)		-		(1,113)
Infrastructure		(21,990)		(976)		-	•	(22,966)
Total accumulated depreciation		(22,986)		(1,107)		-		(24,093)
Total capital assets, being depreciated, net		33,872		(950)		-		32,922
Capital assets, not being depreciated:								
Land		615		-		-		615
Construction in progress		423		1,730		-	1	2,153
Total capital assets, not being depreciated		1,038		1,730		-		2,768
Business-type activities capital assets, net	\$	34,910	\$	780	\$	-	\$	35,690

Depreciation expense was charged to functions of the Town as follows (in thousands):

Governmental Activities:		
General government	\$	123
Public safety		299
Education		1,840
Public works		930
Culture and recreation	_	95
Total depreciation expense - governmental activities	\$ <u>_</u>	3,287
Business-Type Activities:		
Water	\$	723
Ambulance		32
Sewer	_	352
Total depreciation expense - business-type activities	\$_	1,107

9. <u>Deferred Outflows of Resources</u>

Deferred outflows of resources represent the consumption of net assets by the Town that is applicable to future reporting periods. Deferred outflows of resources have a positive effect on net position, similar to assets.

The following is a summary of deferred outflow of resources balances as of June 30, 2015:

	Entity-wi	de Basis
	Governmental Activities	Business-type Activities
Net difference between projected and actual pension investment earnings	\$ 689,188	\$ 20,803

10. Warrants Payable

Warrants payable represent 2015 expenditures paid by July 15, 2015.

11. Anticipation Notes Payable

The Town had the following notes outstanding at June 30, 2015:

	Interest <u>Rate</u>	Date of <u>Issue</u>	Date of Maturity	Balance at <u>6/30/15</u>
MWPAT CW11-20	0.15%	04/15/12	04/15/16 \$	500,000
MWPAT T5 97-1086-C	0.00%	12/12/12	12/12/15	200,000
MWPAT DW-13-13A	0.10%	05/01/15	05/01/16	1,722,600
Total			\$	2,422,600

The following summarizes activity in notes payable during fiscal year 2015:

		Balance Beginning of Year	New <u>Issues</u>		<u>Maturities</u>		Balance End of <u>Year</u>
MWPAT CW11-20	\$	500,000	\$ -	\$	-	\$	500,000
MWPAT T5 97-1086-C		200,000	-		-		200,000
Tanker truck		270,000	-		(270,000)		-
Sewer		75,000	-		(75,000)		-
MWPAT DW-13-13		1,501,102	-		(1,501,102)		-
Water mains and tank mixer		260,000	-		(260,000)		-
MWPAT DW-13-13A	_	-	1,722,600	_	-	_	1,722,600
Total	\$_	2,806,102	\$ 1,722,600	\$_	(2,106,102)	\$_	2,422,600

12. <u>Capital Lease Obligations</u>

The Town is the lessee of certain equipment under a capital lease expiring in 2018. Future minimum lease payments under the capital lease consisted of the following as of June 30, 2015:

Fiscal		Capital
<u>Year</u>		<u>Leases</u>
2016	\$	28,317
2017		28,317
2018	_	28,317
Total minimum lease payments		84,951
Less amounts representing interest	_	5,237
Present Value of Minimum Lease Payments	\$_	79,714

13. Long-Term Debt

A. General Obligation Bonds

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds currently outstanding are as follows:

				Amount
	Serial			Outstanding
	Maturities	Interest		as of
Governmental Activities:	<u>Through</u>	Rate(s) %		<u>6/30/15</u>
MWPAT (Title V Septic Mgmt.)	08/01/18	0.00%	\$	26,620
Multipurpose	03/01/16	4.28%		155,000
Multipurpose	04/15/22	3.73%		1,200,000
MWPAT (Title V Septic Mgmt.)	08/01/23	0.00%		33,351
Multipurpose	11/15/25	4.00%		6,595,000
Multipurpose	10/15/29	2.92%		495,000
FY2011 refunding	06/15/16	1.29%		120,000
Surface refunding	08/15/23	2.54%		90,000
Town hall remodeling	08/15/20	2.28%		90,000
Energy conservation	08/15/29	3.00%		2,980,000
Public way	08/15/15	2.07%		120,000
Police communication	08/15/15	2.07%		55,000
Architectural services	08/15/15	2.07%		50,000
General obligation	02/15/32	2.02%		4,255,000
General obligation	09/15/32	1.98%		4,320,000
Multipurpose	05/15/33	2.22%		5,620,000
General obligation	03/15/16	3.00%	_	4,497,550
Total Governmental Activities:			\$_	30,702,521

	Serial		Amount Outstanding
	Maturities	Interest	as of
Business-Type Activities:	<u>Through</u>	Rate(s) %	<u>6/30/15</u>
Water corrosion control	03/01/16	4.28%	\$ 60,000
Water well	10/15/29	3.18%	1,290,000
Water well	10/15/29	3.15%	405,000
Water equipment	10/15/17	2.18%	75,000
Meters	10/16/19	2.45%	525,000
Water storage tank	08/15/29	2.99%	590,000
Well	08/15/29	2.97%	430,000
Water meters	08/15/15	2.07%	10,000
Water	02/15/32	2.02%	2,360,000
General obligation	03/15/16	3.00%	301,400
MWPAT DW13-13	07/15/35	2.00%	1,501,102
Sewer projects	04/21/17	5.00%	12,000
Sewer projects	10/15/29	3.17%	1,240,000
Sewer projects	08/15/29	3.01%	750,000
General obligation	09/15/32	1.98%	160,000
Sewer projects	03/15/16	3.00%	315,000
General obligation	02/15/32	2.02%	120,000
Total Business-Type Activities:			\$ 10,144,502

B. Future Debt Service

The annual payments to retire all general obligation long-term debt outstanding as of June 30, 2015 are as follows:

<u>Governmental</u>		<u>Principal</u>		<u>Interest</u>	<u>Total</u>
2016	\$	2,853,044	\$	892,808	\$ 3,745,852
2017		2,335,494		803,158	3,138,652
2018		2,320,494		733,985	3,054,479
2019		2,305,494		659,047	2,964,541
2020		2,203,599		584,278	2,787,877
2021 - 2025		10,074,396		1,953,437	12,027,833
2026 - 2030		6,580,000		745,053	7,325,053
2031 - 2033	_	2,030,000	-	100,300	2,130,300
Total	\$_	30,702,521	\$	6,472,066	\$ 37,174,587
Pusinoss Typo		Dringing		Interest	Total
Business-Type		<u>Principal</u>		Interest	<u>Total</u>
2016	\$	878,121	\$	283,974	\$ 1,162,095
2016 2017	\$		\$	283,974 267,751	\$ 1,162,095 1,070,792
2016	\$	878,121	\$	283,974	\$ 1,162,095
2016 2017	\$	878,121 803,041	\$	283,974 267,751	\$ 1,162,095 1,070,792
2016 2017 2018	\$	878,121 803,041 783,389	\$	283,974 267,751 245,518	\$ 1,162,095 1,070,792 1,028,907
2016 2017 2018 2019	\$	878,121 803,041 783,389 754,767	\$	283,974 267,751 245,518 222,050	\$ 1,162,095 1,070,792 1,028,907 976,817
2016 2017 2018 2019 2020	\$	878,121 803,041 783,389 754,767 721,174	\$	283,974 267,751 245,518 222,050 197,329	\$ 1,162,095 1,070,792 1,028,907 976,817 918,503
2016 2017 2018 2019 2020 2021 - 2025	\$	878,121 803,041 783,389 754,767 721,174 2,943,081	\$	283,974 267,751 245,518 222,050 197,329 710,062	\$ 1,162,095 1,070,792 1,028,907 976,817 918,503 3,653,143

C. Changes in General Long-Term Liabilities

During the year ended June 30, 2015, the following changes occurred in long-term liabilities (in thousands):

Covernmental Activities	E	Total Balance <u>7/1/14</u>	<u>A</u>	<u>dditions</u>	<u>Re</u>	eductions		Total Balance 6/30/15		Less Current <u>Portion</u>		Equals ong-Term Portion 6/30/15
Governmental Activities Bonds payable	\$	28,775	\$	4,498	\$	(2,570)	\$	30,703	\$	(2,853)	\$	27,850
Other:	*		•	,,	*	(=,=:=)	•		*	(=,)	*	_,,,,,,,
Capital lease		105		-		(25)		80		(26)		54
Compensated absences Accrued other post-		786		-		(309)		477		(48)		429
employment benefits		17,533		2,934		-		20,467		-		20,467
Net pension liability	_	15,921	_	768	_	-		16,689		-	_	16,689
Totals	\$_	63,120	\$_	8,200	\$_	(2,904)	\$	68,416	\$	(2,927)	\$	65,489
	ı	Total Balance						Total Balance		Less Current	Lo	Equals ong-Term Portion
	ŀ	Total Balance 7/1/14	A	dditions	Re	eductions		Total Balance <u>6/30/15</u>		Less Current Portion		
Business-Type Activities	ſ	Balance	<u>A</u>	<u>dditions</u>	Re	eductions		Balance		Current		ong-Term Portion
Bonds payable	\$	Balance	<u>A</u> \$	dditions 2,118	<u>Re</u> \$	eductions (775)		Balance		Current		ong-Term Portion
		Balance <u>7/1/14</u>						Balance 6/30/15		Current Portion		ong-Term Portion 6/30/15
Bonds payable Other: Compensated absences		Balance 7/1/14 8,802				(775)		Balance 6/30/15 10,145		Current Portion (878)		ong-Term Portion <u>6/30/15</u> 9,267
Bonds payable Other: Compensated absences Accrued other post-		8alance 7/1/14 8,802		2,118		(775)		Balance 6/30/15 10,145 37		Current Portion (878)		ong-Term Portion <u>6/30/15</u> 9,267 33

14. <u>Subsequent Events</u>

Debt

Subsequent to June 30, 2015, the Town has incurred the following additional debt:

			Interest	Issue	Maturity
		<u>Amount</u>	<u>Rate</u>	<u>Date</u>	<u>Date</u>
Bond anticipation note	(\$ 2,654,348	1.25%	09/22/15	09/15/16

15. Deferred Inflows of Resources

Deferred inflows of resources are the acquisition of net assets by the Town that are applicable to future reporting periods. Deferred inflows of resources have a negative effect on net position, similar to liabilities.

The following is a summary of deferred inflow of resources balances as of June 30, 2015:

	Fund Basis								
	Governmental Funds								
	Community								
	<u>G</u>	eneral Fund	<u>Pres</u>	<u>ervation</u>	No	<u>nmajor</u>			
Unavailable revenues	\$	2,075,138	\$	7,199	\$	56,446			

16. Restricted Net Position

The accompanying entity-wide financial statements report restricted net position when external constraints from grantors or contributors are placed on net position.

Permanent fund restricted net position is segregated between nonexpendable and expendable. The nonexpendable portion represents the original restricted principal contribution, and the expendable represents accumulated earnings which are available to be spent based on donor restrictions.

17. Governmental Funds - Balances

Fund balances are segregated to account for resources that are either not available for expenditure in the future or are legally set aside for a specific future use.

The Town implemented GASB Statement No. 54 (GASB 54), Fund Balance Reporting and Governmental Fund Type Definitions, which enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying existing governmental fund type definitions.

The following types of fund balances are reported at June 30, 2015:

<u>Nonspendable</u> - Represents amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. This fund balance classification includes general fund reserves for prepaid expenditures and nonmajor governmental fund reserves for the principal portion of permanent trust funds.

Restricted - Represents amounts that are restricted to specific purposes by constraints imposed by creditors, grantors, contributors, or laws or regulations of other governments, or constraints imposed by law through constitutional provisions or enabling legislation. This fund balance classification includes general fund encumbrances funded by bond issuances, various special revenue funds, and the income portion of permanent trust funds.

<u>Committed</u> - Represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision-making authority. This fund balance classification includes special article appropriations approved at Town Meeting and various special revenue funds.

<u>Assigned</u> - Represents amounts that are constrained by the Town's intent to use these resources for a specific purpose. This fund balance classification includes general fund encumbrances that have been established by various Town departments for the expenditure of current year budgetary financial resources upon vendor performance in the subsequent budgetary period.

<u>Unassigned</u> - Represents amounts that are available to be spent in future periods.

Following is a breakdown of the Town's fund balances at June 30, 2015:

		General <u>Fund</u>		Community Preservation	G	Nonmajor overnmental <u>Funds</u>	(Total Governmental <u>Funds</u>
Nonspendable Nonexpendable permanent funds	\$_	-	\$		\$_	110,869	\$_	110,869
Total Nonspendable		-		-		110,869		110,869
Restricted Bonded capital projects Special revenue funds Expendable permanent funds	_	- - -		- 5,600,266 -	_	332,363 2,750,028 658,384	_	332,363 8,350,294 658,384
Total Restricted		-		5,600,266		3,740,775		9,341,041
Committed Reserve for continuing appropriations General government Education Public works Culture and recreation Stabilization storm reserve Stabilization health insurance Stabilization ESCO Stabilization capital improvements		315,424 72,622 209,979 73,127 212,389 52,699 125,298 340,905		- - - - - -				315,424 72,622 209,979 73,127 212,389 52,699 125,298 340,905
Stabilization DPS facility Fiscal stability		2,168 804,159		-		-		2,168 804,159
Total Committed	-	2,208,770	•	-	_	-	_	2,208,770
Assigned Encumbrances								
General government		20,492		-		-		20,492
Public safety		18,654		-		-		18,654
Education		84,429		-		-		84,429
Public works		2,721		-		-		2,721
Culture and recreation		6,632		-		-		6,632
Employee benefits		1,892						1,892
Reserve for excluded debt		434,698		-		-		434,698
Reserve for debt service		677,608		-		-		677,608
Reserved for expenditures	-	665,000		-	_	-	-	665,000
Total Assigned		1,912,126		-		-		1,912,126

	General <u>Fund</u>	Community Preservation	C	Nonmajor Governmental <u>Funds</u>		Total Governmental <u>Funds</u>
Unassigned						
Special revenue	-	-		(519,236)		(519,236)
Capital projects	-	-		(155,577)		(155,577)
General trust stabilization	1,925,866	-		-		1,925,866
General operating stabilization	683,407	-		-		683,407
General fund	3,997,890			-		3,997,890
Total Unassigned	6,607,163	-		(674,813)	·	5,932,350
Total Fund Balance	\$ 10,728,059	\$ 5,600,266	\$	3,176,831	\$	19,505,156

18. General Fund Unassigned Fund Balance

The unassigned general fund balance reported on the balance sheet is stated in accordance with generally accepted accounting principles (GAAP), which differs in certain respects from the Massachusetts Uniform Municipal Accounting System (UMAS). The following paragraphs summarize the major differences.

The accompanying financial statements include an estimate for future potential tax refunds, which is not recognized under UMAS.

The following summarizes the specific differences between GAAP basis and budgetary basis of reporting the general fund unassigned fund balance:

GAAP basis balance	\$	6,607,163
Stabilization fund		(2,609,273)
Tax refund estimate		865,976
Statutory (UMAS) Balance	\$_	4,863,866

19. Commitments and Contingencies

<u>Outstanding Legal Issues</u> - There are several pending legal issues in which the Town is involved. The Town's management is of the opinion that the potential future settlement of such claims would not materially affect its financial statements taken as a whole.

<u>Grants</u> - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

20. Post-Employment Healthcare and Life Insurance Benefits

Other Post-Employment Benefits

GASB Statement 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, requires governments to account for other post-employment benefits (OPEB), primarily healthcare, on an accrual basis rather than on a pay-as-you-go basis. The effect is the recognition of an actuarially required contribution as an expense on the Statement of Activities when a future retiree earns their post-employment benefits, rather than when they use their post-employment benefit. To the extent that an entity does not fund their actuarially required contribution, a post-employment benefit liability is recognized on the Statement of Net Position over time.

A. Plan Description

In addition to providing the pension benefits described, the Town provides post-employment healthcare and life insurance benefits for retired employees through the Town's plan. The benefits, benefit levels, employee contributions, and employer contributions are governed by Chapter 32 of the Massachusetts General Laws. As of July 1, 2013, the actuarial valuation date, approximately 152 retirees and 310 active employees meet the eligibility requirements. The plan does not issue a separate financial report.

B. Benefits Provided

The Town provides medical, prescription drug, mental health/substance abuse, and life insurance to retirees and their covered dependents. All active employees who retire from the Town and meet the eligibility criteria will receive these benefits.

C. Funding Policy

Retirees contribute 50% of the cost of the health plan, as determined by the Town. The Town contributes the remainder of the health plan costs on a pay-as-you-go basis.

D. Annual OPEB Costs and Net OPEB Obligation

The Town's fiscal 2015 annual OPEB expense is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost per year and amortize the unfunded actuarial liability over a period of thirty years. The following table shows the components of the Town's annual OPEB cost for the year ending June 30, 2015, the amount actually contributed to the plan, and the change in the Town's net OPEB obligation based on an actuarial valuation as of July 1, 2013.

Annual Required Contribution (ARC)	\$	4,513,444
Interest on net OPEB obligation		722,514
Adjustment to ARC	_	(1,139,695)
Annual OPEB cost		4,096,263
Contributions made	_	(1,072,732)
Increase in net OPEB obligation		3,023,531
Net OPEB obligation - beginning of year	_	18,062,845
Net OPEB obligation - end of year	\$_	21,086,376

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows:

	Percentage of		
	Annual OPEB	OPEB	Net OPEB
Fiscal Year Ended	Cost	Cost Contributed	Obligation
2015	\$ 4,096,263	26%	\$ 21,086,376
2014	\$ 3,940,458	25%	\$ 18,062,845
2013	\$ 3,251,584	28%	\$ 15,097,892

The Town's net OPEB obligation as of June 30, 2015 is recorded as a component of the "other long-term liabilities" line item.

E. Funded Status and Funding Progress

The funded status of the plan as of July 1, 2013, the date of the most recent actuarial valuation was as follows:

Actuarial accrued liability (AAL)	\$	38,407,572
Less actuarial value of plan assets	_	(50,489)
Unfunded actuarial accrued liability (UAAL)	\$_	38,357,083
Funded ratio (actuarial value of plan assets/AAL)	=	0.1%
Covered payroll (active plan members)	\$_	18,282,384
UAAL as a percentage of covered payroll	_	210%

Actuarial valuations of an ongoing plan involve estimates of the value of reported amount and assumptions about the probability of occurrence of events far into the future. Examples included assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are

compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the Notes to the Financial Statements, presents multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

F. Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the plan as understood by the Town and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the Town and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2013, actuarial valuation the entry age actuarial cost method was used. The actuarial value of assets was not determined as the Town has not advance funded its obligation. The actuarial assumptions included a 4.0% investment rate of return and an initial annual healthcare cost trend rate of 8%, which decreases to a 5% long-term rate for all healthcare benefits after 2019. The amortization costs for the initial UAAL is a level percentage of payroll for a period of 30 years, on a closed basis.

21. Retirement System

The Town follows the provisions of GASB Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27, with respect to the employees' retirement funds.

A. Plan Description

Substantially all employees of the Town (with the exception of school department employees who serve in a teaching capacity) are members of the Norfolk County Contributory Retirement System (the System), a cost sharing, multiple-employer public employee retirement system (PERS). Eligible employees must participate in the System. The pension plan provides pension benefits, deferred allowances, and death and disability benefits. Chapter 32 of the Massachusetts General Laws establishes the authority of the System, contribution percentages and benefits paid. The System Retirement Board does not have the authority to amend benefit provisions. Additional information is disclosed in the System's annual financial reports publically available from the System located at 480 Neponset Street, Building 15, Canton, Massachusetts 02021 or from the System's website at www.norfolkcountyretirement.org.

B. Benefits Provided

The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. Benefit payments are based upon a member's age, length of creditable service, level of compensation and group classification. Members become vested after 10 years of creditable service. A retirement allowance may be received upon reaching age 65 or upon attaining 20 years of service. The plan also provides for early retirement at age 55 if the participant (1) has a record of 10 years of creditable service, (2) was on the Town payroll on January 1, 1978, (3) voluntarily left Town employment on or after that date, and (4) left accumulated annuity deductions in the fund. A retirement allowance consists of two parts: an annuity and a pension. A member's accumulated total deductions and a portion of the interest they generate constitute the annuity. The difference between the total retirement allowance and the annuity is the pension. The average retirement benefit is approximately 80-85% pension and 15-20% annuity.

Per Chapter 176 of the Acts of 2011, for members who retire on or after April 2, 2012, if in the 5 years of creditable service immediately preceding retirement, the difference in the annual rate of regular compensation between any 2 consecutive years exceeds 100 percent, the normal yearly amount of the retirement allowance shall be based on the average annual rate of regular compensation received by the member during the period of 5 consecutive years preceding retirement.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. In addition, depending upon the number of years of creditable service, such employees are entitled to receive zero, fifty, or one hundred percent of the regular interest which has accrued upon those deductions. However, effective July 1, 2010, members voluntarily withdrawing with less than 10 years of service get credited interest each year at a rate of 3% and do not forfeit any interest previously earned on contributions.

C. Contributions

Participants contribute a set percentage of their gross regular compensation annually. Employee contribution percentages are specified in Chapter 32 of the Massachusetts General Laws. The employee's individual contribution percentage is determined by their date of entry into the system. In addition, all employees hired after January 1, 1979 contribute an additional 2% on all gross regular compensation over the rate of \$30,000 per year. The percentages are as follows:

Before January 1, 1975	5%
January 1, 1975 - December 31, 1983	7%
January 1, 1984 - June 30, 1996	8%
Beginning July 1, 1996	9%

Employers are required to contribute at actuarially determined rates as accepted by the Public Employee Retirement Administration Commission (PERAC).

The Town's contribution to the System for the year ended June 30, 2015 was \$1,565,052, which was equal to its annual required contribution.

D. Summary of Significant Accounting Policies

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the System and additions to/deductions from System's fiduciary net position have been determined on the same basis as they are reported by System. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

E. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2015, the Town reported a liability of \$17,193,151 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2014. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. At December 31, 2014, the Town's proportion was 3.31514 percent.

For the year ended June 30, 2015, the Town recognized pension expense of \$1,861,400. In addition, the Town reported deferred outflows of resources related to pensions from the following sources:

	Deferred
	Outflows of
	Resources
Net difference between projected and actual	
earnings on pension plan investments	\$ 709,991
Total	\$ 709,991

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year	ended	June	30.
ı caı	CHUCU	Julio	JU.

2016		\$	177,498
2017			177,498
2018			177,498
2019		_	177,497
	Total	\$	709,991

Actuarial assumptions: The total pension liability in the December 31, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

COLA 3% of the first \$15,000

Salary increases 4% per year, including longevity

Investment rate of return 8.25%

Mortality rates were based on the RP-200 mortality table (sex-distinct, healthy employees for actives and healthy annuitants for retirees) projected with scale BB and Generational Mortality. Disabled mortality is the healthy retiree table ages set forward 2 years.

The long-term expected rate of return on pension plan investments was selected from a best estimate range determined using the building block approach. Under this method, an expected future real return range (expected returns, net of pension plan investment expense and inflation) is calculated separately for each asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return net of investment expenses by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major class are summarized in the following table:

		Long-term
	Target	Expected
	Asset	Real Rate
Asset Class	<u>Allocation</u>	of Return
Fixed income	19.00%	1.90%
Domestic equity	32.00%	7.70%
International equity	17.50%	6.40%
Real estate	9.00%	5.20%
Private equity	8.50%	11.90%
Hedge funds	9.00%	5.50%
Real assets	5.00%	5.50%

<u>Discount Rate</u>: The discount rate used to measure the total pension liability was 8.25%. The projection of cash flows used to determine the discount rate assumed that the plan member contributions will be made at the current contribution rate and that employer contributions will be made at contractually required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments to current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the proportionate share of the net pension liability to changes in the discount rate: The following presents the Town's proportionate share of the net pension liability calculated using the discount rate of 8.25 percent, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (7.25%) or 1 percentage-point higher (9.25%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
Fiscal Year Ended	(7.25%)	(8.25%)	(9.25%)
6/30/2015	\$ 21,576,648	\$ 17,193,151	\$ 13,425,791

<u>Pension plan fiduciary net position:</u> Detailed information about the pension plan's fiduciary net position is available in the separately issued System financial report.

22. Massachusetts Teachers' Retirement System (MTRS)

A. Plan Description

The Massachusetts Teachers' Retirement System (MTRS) is a public employee retirement system (PERS) that administers a cost-sharing multi-employer defined benefit plan, as defined in Governmental Accounting Standards Board (GASB) Statement No. 67, Financial Reporting for Pension Plans. MTRS is managed by the Commonwealth on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for all contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives, and Quincy College. The MTRS is part of the Commonwealth's reporting entity and does not issue a standalone audited financial report.

Management of MTRS is vested in the Massachusetts Teachers' Retirement Board (MTRB), which consists of seven members—two elected by the

MTRS members, one who is chosen by the six other MTRB members, the State Treasurer (or their designee), the State Auditor (or their designee), a member appointed by the Governor, and the Commissioner of Education (or their designee), who serves ex-officio as the Chairman of the MTRB.

B. Benefits Provided

MTRS provides retirement, disability, survivor, and death benefits to members and their beneficiaries. Massachusetts General Laws (MGL) establishes uniform benefit and contribution requirements for all contributory PERS. These requirements provide for superannuation retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For employees hired after April 1, 2012, retirement allowances are calculated on the basis of the last five years or any five consecutive years, whichever is greater in terms of compensation. Benefit payments are based upon a member's age, length of creditable service, and group creditable service, and group classification. The authority for amending these provisions rests with the Legislature.

Members become vested after ten years of creditable service. A superannuation retirement allowance may be received upon the completion of twenty years of creditable service or upon reaching the age of 55 with ten years of service. Normal retirement for most employees occurs at age 65. Most employees who joined the system after April 1, 2012 cannot retire prior to age 60.

The MTRS' funding policies have been established by Chapter 32 of the MGL. The Legislature has the authority to amend these policies. The annuity portion of the MTRS retirement allowance is funded by employees, who contribute a percentage of their regular compensation. Costs of administering the plan are funded out of plan assets.

C. Contributions

Member contributions for MTRS vary depending on the most recent date of membership:

Hire Date	% of Compensation
Prior to 1975	5% of regular compensation
1975 - 1983	7% of regular compensation
1984 to 6/30/1996	8% of regular compensation
7/1/1996 to present	9% of regular compensation
7/1/2001 to present	11% of regular compensation (for teachers
	hired after 7/1/01 and those accepting provi-
	sions of Chapter 114 of the Acts of 2000)
1979 to present	An additional 2% of regular compensation in
	excess of \$30,000

D. Actuarial Assumptions

The total pension liability for the June 30, 2014 measurement date was determined by an actuarial valuation as of January 1, 2014 rolled forward to June 30, 2014. The total pension liability for the June 30, 2013 measurement date was determined by an actuarial valuation as of January 1, 2014, rolled back to June 30, 2013. This valuation used the following assumptions:

- (a) 8.0% investment rate of return, (b) 3.5% interest rate credited to the annuity savings fund and (c) 3.0% cost of living increase per year.
- Salary increases are based on analyses of past experience but range from 4.0% to 7.5% depending on length of service.
- Mortality rates were as follows:
 - Pre-retirement reflects RP-2000 Employees table adjusted for "white-collar" employment projected 22 years with Scale AA (gender distinct)
 - Post-retirement reflects RP-2000 Healthy Annuitant table adjusted for large annuity amounts and projected 17 years with Scale AA (gender distinct)
 - Disability reflects RP-2000 Healthy Annuitant table adjusted for large annuity amounts and projected 17 years with Scale AA (gender distinct) set forward 3 years for males.

Investment assets of the MTRS are with the Pension Reserves Investment Trust (PRIT) Fund. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage. Best estimates of geometric rates of return for each major asset class included in the PRIT Fund's target asset allocation as of June 30, 2014 and 2013 are summarized in the following table:

		Long-Term	Expected
	Target	Real Rate	of Return
Asset Class	<u>Allocation</u>	<u>2014</u>	<u>2013</u>
Global equity	43.0%	7.2%	7.70%
Core fixed income	13.0%	2.5%	2.00%
Hedge funds	10.0%	5.5%	4.75%
Private equity	10.0%	8.8%	9.00%
Real estate	10.0%	6.3%	6.00%
Value added fixed income	10.0%	6.3%	6.30%
Timber/natural resources	4.0%	5.0%	5.00%
Total	100.0%		

E. Discount Rate

The discount rate used to measure the total pension liability was 8.0%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the Commonwealth's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates. Based on those assumptions, the net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

F. Sensitivity Analysis

The following illustrates the sensitivity of the collective net pension liability to changes in the discount rate. In particular, the table presents the MTRS collective net pension liability assuming it was calculated using a single discount rate that is one-percentage-point lower or one-percentage-point higher than the current discount rate (amounts in thousands):

Fiscal Year	1% Decrease	Current Discount Rate 8%	1% Increase		
Ended	to 7%		to 9%		
June 30, 2013	\$ 21,426,000	\$ 17,234,000	\$ 13,672,000		
June 30, 2014	\$ 20,247,000	\$ 15,896,000	\$ 12,200,000		

G. Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers. Therefore, these employers are considered to be in a special funding situation as defined by GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68) and the Commonwealth is a nonemployer contributing entity in MTRS. Since the employers do not contribute directly to MTRS, there is no net pension liability to recognize for each employer.

H. Town Proportions

In fiscal year 2014 (the most recent measurement period), the Commonwealth's proportionate share of the MTRS' collective net pension liability and pension expense that is associated with the Town was \$42,198,485 and \$2,931,731 respectively, based on a proportionate share of .26546%. As required by GASB 68, the Town has recognized its portion of the collective pension expense as both a revenue and expense in the government-wide Statement of Activities.

23. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. There were no significant reductions in insurance coverage from the previous year and have been no material settlements in excess of coverage in any of the past three fiscal years.

24. <u>Beginning Net Position Restatement</u>

The beginning (July 1, 2014) net position of the Town has been restated as follows:

Government-Wide Financial Statements:

	_	Business-Type Activities								
	Governmental		Water		Ambulance	Sewer	5	Solid Waste		
	<u>Activities</u>		<u>Fund</u>		<u>Fund</u>	<u>Fund</u>		<u>Fund</u>		<u>Total</u>
As previously reported	\$ 85,696,429 \$		16,830,348	\$	285,793 \$	12,163,639 \$,	1,135,663 \$		30,415,443
GASB 68 implementation	(15,920,889)	_	(170,575)		(98,409)	(82,007)	_	(129,571)	_	(480,562)
As restated	\$ 69,775,540 \$		16,659,773	\$	187,384 \$	12,081,632 \$		1,006,092 \$		29,934,881

TOWN OF MEDWAY, MASSACHUSETTS SCHEDULE OF FUNDING PROGRESS REQUIRED SUPPLEMENTARY INFORMATION June 30, 2015 (Unaudited)

Other Post-Employment Benefits

Actuarial Valuation <u>Date</u>	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) - Entry Age (b)	Unfunded AAL (UAAL) <u>(b-a)</u>	Funded Ratio (a/b)	Covered Payroll <u>(c)</u>	UAAL as a Percent- age of Covered Payroll [(b-a)/c]
7/1/2013	\$50,489	\$ 38,407,572	\$ 38,357,083	0.1%	\$ 18,282,384	210.1%
7/1/2011	\$ -	\$ 31,351,424	\$ 31,351,424	0.0%	N/A	N/A
7/1/2009	\$ -	\$ 29,616,372	\$ 29,616,372	0.0%	N/A	N/A
7/1/2007	\$ -	\$ 37,604,481	\$ 37,604,481	0.0%	N/A	N/A

See Independent Auditors' Report.

TOWN OF MEDWAY, MASSACHUSETTS

SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

REQUIRED SUPPLEMENTARY INFORMATION

JUNE 30, 2015 (Unaudited)

Norfolk County Retirement System:		<u>2015</u>
Proportion of the net pension liability for the most recent measurement date		3.31514%
Proportionate share of the net pension liability for the most recent measurement date	\$	17,193,151
Covered-employee payroll for the most recent measurement date	\$	9,196,377
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		187.0%
Plan fiduciary net position as a percentage of the total pension liability		60.1%
Massachusetts Teachers' Retirement System:		
Proportion of the net pension liability for the most recent measurement date		0.26546%
The Town's proportionate share of the net pension liability for the most recent measurement date	\$	-
Commonwealth of Massachusetts' total proportionate share of the net pension liability that is associated with the Town	_	42,198,485
Total net pension liability associated with the Town	\$_	42,198,485
Covered-employee payroll for the most recent measurement date	\$	16,276,664
The Town's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll		0%
Plan fiduciary net position as a percentage of the total pension liability		61.64%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available

See Independent Auditors' Report.

TOWN OF MEDWAY, MASSACHUSETTS

SCHEDULE OF CONTRIBUTIONS REQUIRED SUPPLEMENTARY INFORMATION JUNE 30, 2015 (Unaudited)

Norfolk County Retirement System:		<u>2015</u>
Contractually required contribution for the current fiscal year	\$	1,565,052
Contributions in relation to the contractually required contribution	_	(1,565,052)
Contribution deficiency (excess)	\$ <u></u>	
Covered-employee payroll for the current fiscal year	\$	9,196,377
Contributions as a percentage of covered- employee payroll		17%

Schedules are intended to show information for 10 years. Additional years will be displayed as they become available

See Independent Auditors' Report.